



FEMA

# Capstone Exercise 2014

NATIONAL EXERCISE PROGRAM (NEP)

Executive Briefing

## **National Exercise Program (NEP) Capstone Exercise 2014**

- Congressionally mandated preparedness exercise designed to educate and prepare the whole community to prevent, protect, mitigate, respond, and recover from acts of terrorism and catastrophic incidents
- NEP Capstone Exercise 2014 is the first Capstone Exercise to be incorporated into the newly revised NEP
- Examines all Principals' Objectives as established by the White House and associated core capabilities for the inaugural NEP 2013-14 cycle

# NEP 2013/2014

## Principal's Objectives



1	Exchange intelligence, information, data, or knowledge to enable timely and informed decision-making prior to and during an incident that threatens the security of the Nation
2	Identify threats and hazards and share prompt, reliable, and actionable risk information with the public, including actions to be taken and assistance made available during the onset of any hazard that threatens the security of the Nation
3	Establish and maintain a unified and coordinated operational structure and process, capable of identifying, prioritizing, and delivering resources across all hazards and lead federal agency authorities, including: catastrophic incidents where a Stafford Act declaration is not likely, and domestic response to foreign nations overwhelmed by disaster
4	Establish and maintain plans, authorities, responsibilities, and coordination capabilities that support the recovery of local communities affected by catastrophic disasters

# Capstone Exercise Objectives



- Assess the ability of federal, state, tribal, and other whole community officials to exchange intelligence and information, and achieve common and accurate situational awareness.
- Demonstrate the ability of federal, state, and local government officials to establish and maintain coordinated risk communication measures following a catastrophic event in the United States.
- Examine the ability of senior government officials to establish and promulgate initial response activities, plan for and establish recovery priorities, and allocate critical resources to impacted communities in accordance with the National Response Framework (NRF), National Disaster Recovery Framework (NDRF), and other applicable plans and frameworks.

# Capstone Exercise Objectives (Cont'd)

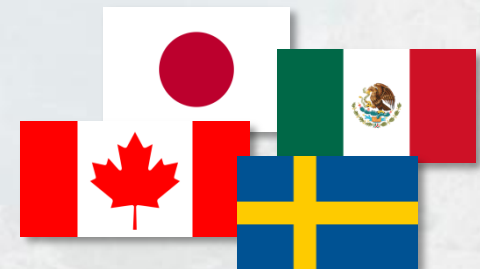


- Assess the ability of federal officials to activate continuity plans, perform their respective Primary Mission Essential Functions (PMEFs) and Mission Essential Functions (MEFs) at alternate facilities, and plan for reconstitution operations in accordance with established continuity plans and directives.
- Examine the NDRF and National Mitigation Framework (NMF) and assess the capability of the whole community to implement recovery strategies and coordinate, support, and sustain long-term recovery efforts following a catastrophic event in the United States.

# Scope and Purpose



- NEP Capstone Exercise 2014 is expected to involve state, local, tribal, and territorial (SLTT) governments; federal departments and agencies; private sector; international partners; non-governmental organizations; and academic institutions
- Examine the shared responsibility of government, the private sector, and the general public to respond and recover from a catastrophic event
- Focus on key concepts and critical tasks of the NRF, NDRF and other applicable plans and frameworks
- Where applicable, the NEP Capstone Exercise 2014 will leverage existing NEP and other Whole Community exercises



# Governance



- NEP Capstone Exercise 2014 will be coordinated by Federal Emergency Management Agency (FEMA) National Exercise Division (NED)
- NED Director will serve as:
  - NEP Capstone Exercise 2014 Exercise Director and;
  - Chair of the NEP Capstone Exercise 2014 Exercise-Specific Working Group (ESWG)
- NED Director will lead the oversight, coordination, and conduct of required NEP Capstone Exercise 2014 exercise events
  - For component exercises, the NED Director will work in concert with sponsoring organizations to ensure the exercise meets NEP Capstone Exercise 2014 objectives
- FEMA/NED will facilitate stakeholder involvement through the ESWG, sub-working groups, and exercise trusted agents
- Exercises and all linked events will follow guidance set forth by the Homeland Security Exercise and Evaluation Program (HSEEP)

# Exercise Directive



- The Exercise Directive guides planning and conduct of the NEP Capstone Exercise 2014
  - Provides the scope and objectives for the exercise
- Appoints the Director of NED as the Exercise Director and senior coordinating official to plan, conduct, and evaluate the exercise
- Stipulates the Exercise Director will chair the NEP Capstone Exercise 2014 ESWG
  - Summarizes the role, responsibility, functions, and membership of the ESWG as well as describes initial sub-working groups
- Outlines exercise structure and evaluation process and provides exercise conduct dates and locations



# Scenario Requirements



**NEP Capstone Exercise 2014 must stress our capability to respond to and recover from a broad range of catastrophic incidents and promote Whole Community participation**

- Support achieving Capstone Exercise Objectives:
  - Principals' Objectives
  - Capstone Exercise-Specific Objectives
- Catastrophic in nature and engage the Whole Community
- Foster exploration and evaluation of statutory authorities, plans, policies, and procedures identified by the White House
- Sustain realistic and plausible play over a continuous timeframe



## National Preparedness Goal

*First Edition  
September 2011*



## National Preparedness System

*November 2011*



# Design Approach



- NEP Capstone Exercise 2014 will be designed as one continuous exercise conducted over 7-10 days culminating in a National Recovery Table Top Exercise
- NEP Capstone Exercise leverages scheduled pre-existing whole community exercises resulting in NEP Capstone Exercise 2014:
  - Maximizing efficient use of limited resources
  - Promoting whole community play across all linked exercises
  - Facilitating examination of a wide range of policy and planning issues
- Will test national preparedness/readiness as “one-world”
  - Including a national-perspective and whole community evaluation process
- NEP Capstone Exercise 2014 will focus on initial response to a catastrophic event and the transition from response to recovery operations

# Component Events



- **Catastrophic Earthquake and Tsunami Response and Recovery Operations (Alaska Shield 2014)** Full-scale exercises focusing on initial response and recovery operations
- **Defense Support of Civil Authorities (DSCA) (Ardent Sentry 2014):** Full-scale exercises focusing on initial response and recovery operations
- **Nuclear Weapons Accident (NUWAIX 2014):** A full-scale exercise focusing on initial response operations and preliminary transition from response to recovery from a nuclear weapons accident
- **Continuity Operations (Eagle Horizon 2014):** A full-scale exercise, over two days, that examines the Federal Government's ability to perform primary mission essential functions (PMEFs) and mission essential functions (MEFs), as well as assess and/or develop reconstitution
- **Long-Term Recovery TTX (Silver Phoenix 2014):** Recovery exercise that will be threaded throughout the entire NEP Capstone Exercise and culminates in a national long-term recovery tabletop exercise (TTX), ensuring the NEP Capstone Exercise addresses recovery objectives

# Conduct Schedule



Thu	Fri	Sat	Sun	Mon	Tue	Wed	Thu		Tues	Wed	Thu
Mar 27	Mar 28	Mar 29	Mar 30	Mar 31	Apr 1	Apr 2	Apr 3		Apr 22	Apr 23	Apr 24

Sliver Phoenix Phase I

Silver Phoenix Phase II

Alaska Shield 2014

Ardent Sentry 2014

Nuclear Weapons Accident  
Incident 2014

Eagle Horizon 2014

Proposed  
DRG (TBD)

Proposed  
HSC (TBD)

Proposed  
DRG (TBD)

# Planning Timeline



2014

January	February	March	April	May	June - August
<p><b>NEP Capstone 2014 ESWG Meeting</b> January 9 <b>[Cancelled]</b></p>	<p><b>NUWAIX 2014 FPM</b> February 5-6 <b>[Completed]</b></p>	<p><b>Alaska Shield/ Ardent Sentry 2014 Final MSEL Sync</b> March 4-5</p>	<p><b>Alaska Shield Recovery TTX</b> April 15-17</p>	<p><b>Quick Look Report (Draft)</b> May TBD</p>	<p><b>After Action Meeting</b> July TBD</p>
<p><b>Alaska Shield/ Ardent Sentry 2014 FPM</b> January 14-16 <b>[Completed]</b></p>	<p><b>NEP Capstone 2014 ESWG Meeting</b> February 14 <b>[Cancelled]</b></p>	<p><b>NUWAIX 2014 Seminar: CO</b> March 7</p>	<p><b>Capstone TTX (Silver Phoenix Phase 2)</b> April 22-24</p>	<p><b>Initial AAR (Draft)</b> May 24</p>	<p><b>Final AAR</b> August TBD</p>
<p><b>Eagle Horizon 2014 FPM</b> January 15 <b>[Completed]</b></p>	<p><b>DHS I&amp;A TTX</b> February 18</p>	<p><b>NEP Capstone 2014 ESWG Meeting</b> March 13</p>	<p><b>Mission Critical Findings Report (Draft)</b> TBD</p>		
<p><b>NEP Capstone 2014 FPM</b> January 27-28 <b>[Completed]</b></p>	<p><b>NEP Capstone 2014 NTTX</b> February 20</p>	<p><b>EIC Meeting</b> TBD</p>	<p><b>EIC Meeting</b> TBD</p>		
	<p><b>NUWAIX 2014 Seminar: DC</b> February 25</p>	<p><b>NEP Capstone Exercise 2014</b> March 27 – April 3</p>			
	<p><b>NEP Capstone 2014 /EH 2014/ NUWAIX 2014 MSEL Sync</b> February 25-27</p>				

NED Meetings  
 Capstone Exercise 2014 Events



**FEMA**